



**Michigan Community Emergency
Response and Citizen Corps
Coordination Plan**

Annual Update

Fiscal Year 2010

Oct. 1, 2009 – Sept. 30, 2010

*Supporting and enhancing Michigan's homeland security,
community health, public safety, and all hazard preparedness
with responsible leadership and planning.*

Reducing, preventing, and preparing for emergencies or disasters.

October 18, 2010

Letter from Capt. W. Thomas Sands Chairperson of MCCERCC

October 18, 2010

The threat of emergencies and large-scale disasters exists in all parts of the nation, and Michigan is not immune from those. In 2010, Michigan experienced several disasters including the oil spill in Calhoun County, forest fires in Crawford County, and tornadoes in Monroe County. It is imperative that Michigan is prepared for all hazards and the Michigan Citizen-Community Emergency Response Coordinating Council (MCCERCC) was created to do just that.

To help our state mitigate and prepare for disasters, the MCCERCC was tasked in 2007 with completing a comprehensive Michigan Community Emergency Response and Citizen Corps Coordination Plan (Plan). The Plan was completed in the fall of 2009 and was designed in conjunction with the MCCERCC's mission:

To support and enhance Michigan's homeland security, community health, public safety, and an all hazard preparedness with responsible leadership and planning. To reduce, prevent, and prepare for emergencies or disasters.

This year's update covers the MCCERCC's progress since 2009 and takes an in-depth look at the three committees of the MCCERCC: Citizen Corps Committee, Emergency Planning and Community Right-to-Know Committee, and Hazard Mitigation Coordinating Committee. To help strengthen the MCCERCC's mission, each committee developed a vision statement and mission statement, as well as identified its goals, challenges, strategies, and priority projects.

The MCCERCC remains committed to making sure the State of Michigan is prepared for all hazards. And through the combined efforts of our citizens, government, and the MCCERCC, I am confident we will be better prepared.

Sincerely,

Capt. W. Thomas Sands
Deputy State Director of Emergency Management
and Homeland Security

Moving the MCCERCC Forward

Summary of the Michigan Community Emergency Response and Citizen Corps Coordination Plan

Executive Order 2007-18 requires the MCCERCC to complete a comprehensive Michigan Community Emergency Response and Citizen Corps Coordination Plan. This order requires the plan to address five items:

1. Coordination of the use of volunteer resources in Michigan in furtherance of homeland security and emergency response.
2. Description of volunteer recruitment and plans for volunteer-management related to emergencies in times of declared states of emergency or disaster.
3. Analysis of state agency coordination plans related to volunteer recruitment and emergency management.
4. Detail of state, local, and tribal activities that may help in the further development of the Michigan Citizen Corps and coordination of citizen-based community emergency response efforts.
5. Reporting on best practices in local and tribal citizen-based emergency response activities and recognizing accomplishments.

The original plan developed in 2009 included the abovementioned items and highlighted the three committees of the MCCERCC, which include Citizen Corps, Emergency Planning and Community Right-to-Know, and Hazard Mitigation. The 2009 plan provided a solid foundation and starting point for the MCCERCC.

This year's update focuses on the development of the three committees and provides detailed information on each of the committee's vision, goals, and accomplishments.

This document is designed to continue moving the Council forward in supporting the vision and mission while setting the goals and challenges for the years to come.

History of the MCCERCC

Introduction

The MCCERCC is chaired by the Michigan State Police, Emergency Management and Homeland Security Division (MSP/EMHSD) and is composed of 19 representatives including the directors or a designee from the Michigan Departments of Agriculture (MDA), Community Health (MDCH), Military and Veterans Affairs (DMVA), Natural Resources and Environment (DNRE), State Police (MSP), and Transportation (MDOT), as well as the State Fire Marshal, the Executive Director of the Michigan Community Service Commission (MCSC), and 11 other representatives appointed by the Governor.

History

On May 2, 2007, Governor Jennifer M. Granholm signed Executive Order 2007-18 establishing the MCCERCC. This new advisory body combined the Michigan Hazard Mitigation Coordinating Council with the Michigan Citizen Corps Council and the Michigan Emergency Planning and Community Right-to-Know Commission to form a single entity chaired by the MSP/EMHSD. The MCCERCC is responsible for developing and implementing plans for the state, including the Michigan Community Emergency Response and Citizen Corps Coordination Plan. The MCCERCC membership was announced on August 29, 2007, and the first meeting was held on January 29, 2008.

Council Members - September 15, 2008 MCCERCC Meeting



Pictured from left to right. Bottom row: Eileen M. Phifer, Capt. W. Thomas Sands, Gail A. Novak-Phelps, William D. Wagoner, and Marcia Varble. Top row: Michael H. Lovelace, Larry A. Estlack, B. G. Michael McDaniel, Stuart C. Wang, Dennis S. Edwards, Kenneth J. Gembel, and Brad Deacon. Other members not pictured: Warren C. Evans, Samuel R. Hopkins, Clifford A. Messing, Musette Michael, Milton Scales, and Jackie Scott.

Responsibilities

The MCCERCC assists in developing, maintaining, and implementing this plan and in supporting and promoting emergency response principles, strategies, and practices within governmental agencies and private sector organizations in Michigan. These responsibilities can be accomplished in a variety of ways, including:

- Public education and awareness campaigns.
- Coordination of programs, information, initiatives, and resources.
- Development of structural and non-structural projects to enhance emergency response and volunteer coordination capabilities at the state and local levels and within the private sector.
- Establishment of collaborative public/private partnerships to identify, develop, and implement specific opportunities of local, regional, or statewide application.

The primary advantage of the MCCERCC is it fosters improved coordination of ideas, expertise, talent, programs, laws, rules and regulations, philosophies, and material resources. Such coordination manifests itself in several ways, including but not limited to:

- Better and faster delivery of programs and services (during disaster and non-disaster times).
- Less overlap and duplication of actions and activities.
- Improved information flow among agencies, levels of government, and between public and private entities.
- Development and implementation of multi-objective projects with fewer resources expended.
- Greater understanding of issues and concerns (issues are addressed by multiple agencies with multiple perspectives).
- Greater cost savings to the taxpayers due to enhanced response and recovery capabilities.

MCCERCC members provide the coordination necessary to bring together the many disparate yet interrelated programs and activities that affect the State of Michigan in achieving enhanced emergency response and volunteer coordination capabilities.

Specialized Services:

Provisions in the Executive Order allow for the hiring or retention of contractors, subcontractors, advisors, consultants, and agents when specific issues are addressed requiring specialized expertise or technical knowledge.

Charge to the Council:

Act as the statewide advisory council for the Michigan Citizen Corps, including:

- Coordinate the use of volunteer resources in Michigan in furtherance of homeland security and emergency response.
- Provide descriptions of volunteer recruitment efforts and plans for volunteer management related to emergencies.
- Analyze state agency coordination plans related to volunteer recruitment and emergency management.
- Provide details of state, local, and tribal activities that may help in the further development of the Michigan Citizen Corps and coordination of citizen-based community emergency response efforts.
- Report best practices in local and tribal citizen-based emergency response activities and recognize accomplishments.
- Identify opportunities for local, state, tribal, and federal organizations to collaborate to accomplish the shared goals of Citizen Corps and other citizen-based community emergency response efforts.
- Assist and advise the MSP, the MCSC, and local and tribal entities in preparing grant and other funding applications submitted to the USA Freedom Corps, as well as other public and private funding sources for implementing the Michigan Citizen Corps and other citizen-based community emergency response efforts.
- Assist and advise the MSP and the MCSC with the establishment of policies and procedures regarding the use of grants and other funds related to the USA Freedom Corps, the Michigan Citizen Corps, and other citizen-based community emergency response efforts, subject to appropriations and applicable law.
- Assist and advise the MSP and the MCSC with the development, establishment, and promotion of local Citizen Corps councils, local Citizen Corps programs, and other citizen-based community emergency response and homeland security initiatives.
- Assist and advise the MSP and the MCSC in the development of programs and activities to promote community service related to homeland security and citizen-based community emergency response, including, but not limited to: Volunteers in Police Service (VIPS), Neighborhood Watch (NW), Medical Reserve Corps (MRC), and Community Emergency Response Teams (CERT).
- Assist and advise the MSP and the MCSC regarding public education, training, and volunteer opportunities related to homeland security and citizen-based community emergency response.
- Recommend policies and procedures to ensure that emergency response volunteers are connected to emergency alert systems.
- Recommend policies and procedures to be used by the Michigan Citizen Corps and local Citizen Corps programs in response to requests for volunteer assistance from other states.

- Coordinate on behalf of the MSP and MCSC activities regarding Citizen Corps and other related activity in Michigan.

Designated as the State Emergency Response Commission under Section 301 of the federal Emergency Planning and Community Right-to-Know Act, the Council shall perform all of the duties of a State Emergency Response Commission under the Act, including:

- Appoint Local Emergency Planning Committees (LEPC) for each county of this state with the required representatives.
- Notify the Administrator of the U.S. Environmental Protection Agency (EPA) of facilities subject to the requirements of the Act and of each notification received from a facility under Section 302(c) of the Act, 42 USC 11002(c).
- Review plans submitted by LEPCs and make recommendations to the committees on revisions that may be necessary to ensure coordination with other emergency planning districts.
- Protect public health, safety, welfare, and environment by facilitating the implementation of the Emergency Planning and Community Right-to-Know provisions of the Act.
- Evaluate state agency responsibilities regarding hazardous materials planning, enforcement, and response, as well as develop recommendations to ensure efficient and effective coordination of hazardous materials planning, enforcement, and response.

The Council shall perform the following functions relating to hazard mitigation planning and coordination:

- Assist in the development, maintenance, and implementation of the Michigan Hazard Mitigation Plan.
- Assist in the development, maintenance, and implementation of guidance and informational materials to support hazard mitigation efforts of local and state government, and private entities.
- Solicit, review, and identify hazard mitigation projects for funding.
- Foster and promote, where appropriate, hazard mitigation principles and practices within local and state government, and with the general public.

The Council shall present a comprehensive plan beginning September 30, 2009, following the below terms:

- The plan should be developed in consultation with the MSP, the MDCH, the DMVA, the DNRE, the Office of the State Fire Marshal, and other emergency management entities, including local and tribal entities.

- The plan shall be updated annually and submitted to the Director of the MSP and the Executive Director of the MCSC no later than 60 days after the close of each fiscal year.
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MCCERCC Vision, Mission, and Goals

Vision of the MCCERCC

To prevent, lessen, and prepare for emergencies or disasters.

Mission of the MCCERCC

To support and enhance Michigan's homeland security, community health, public safety, and an all hazard preparedness with responsible leadership and planning. To reduce, prevent, and prepare for emergencies or disasters.

The MCCERCC has three separate but inter-related committees: Citizen Corps, Emergency Planning and Community Right-to-Know, and Hazard Mitigation. Each of these committees has a separate, but equally important role in the preparation and development of preparedness in Michigan. As such, each of the committees has a separate vision, mission, and goals.

Citizen Corps Committee



Vision of the Citizen Corps Committee

To create an atmosphere of safety, security, and personal preparedness with the residents of the state of Michigan.

Mission of the Citizen Corps Committee

To support and enhance Michigan's Citizen Corps Councils and Partner Programs with responsible leadership and planning.

Goals of the Citizen Corps Committee

- Continue risk and needs assessments on an ongoing basis to guide priorities for leadership, planning, and resource utilization.
- Standardize and expand statewide volunteer registration and credentialing.
- Support activities and conferences that increase volunteer participation in Citizen Corps programs and Citizen Corps affiliate programs.
- Expand and standardize the training of Citizen Corps and other volunteer programs.
- Strengthen local and state coordination by establishing integrated procedures and clarifying roles and responsibilities in the management and utilization of volunteers during an emergency.

- Encourage local and county Citizen Corps councils to work with local and county emergency operations centers to improve the coordination and utilization of Citizen Corps and other volunteer resources.
 - Encourage the implementation of Citizen Corps programs and affiliate programs into local, regional, and state response plans.
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Hazard Mitigation Committee

Vision of the Hazard Mitigation Committee

Michigan will be a state where hazard vulnerability reduction is a standard practice in both government and the private sector.

Mission of the Hazard Mitigation Committee

To foster, promote and implement measures to eliminate or reduce the long-term risk to human life and property from the effects of natural and technological hazards.

Goals of the Hazard Mitigation Committee

- Promote life safety by minimizing disaster-related injuries and loss of life through public education, hazard analysis, and early warning.
 - Reduce property damage by incorporating hazard mitigation considerations into land use planning/management, land development processes, and disaster resistant structures.
 - Forge partnerships with other public safety agencies and organizations to enhance and improve the safety and well being of all Michigan communities.
 - Provide leadership, direction, coordination, guidance, and advocacy for hazard mitigation in Michigan.
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Emergency Planning and Community Right-to-Know Committee

Vision of the Emergency Planning and Community Right-to-Know Committee

To reduce the threat of chemical hazards to Michigan's communities and their residents.

Mission of the Emergency Planning and Community Right-to-Know Committee

To Provide the MCCERCC with information and recommendations to fulfill its obligations as required by the governor and federal SARA (Superfund Amendments and Reauthorization Act) Title III legislation.

Goals of the Emergency Planning and Community Right-to-Know Committee

- Monitor and promote the implementation of SARA Title III in Michigan.
 - Advise the MCCERCC on SARA implementation and its progress.
 - Recommend appropriate actions to the MCCERCC on the effective implementation of SARA Title III in Michigan.
 - Promote hazmat training of first responders within the state by the Emergency Management and Homeland Security Training Center (EMHSTC).
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Strategies to Achieve These Goals

The following is a list of strategies that have been developed to achieve the goals mentioned in the preceding section.

Citizen Corps Committee

- Allocate a minimum of 85 percent of Citizen Corps funding to locals and regions.
- Assist the CERT program with hosting three CERT Train-The-Trainer (TTT) classes.
- Assist the CERT program with hosting four basic CERT trainings for state employees.
- Host a Citizen Corps Conference.
- Assist the CERT program with hosting a CERT competition.
- Support the MDCH Office of Public Health Preparedness (OPHP) Volunteer Conference.
- Support the Great Lakes Homeland Security Training Conference and Expo.
- Support the Summit Emergency Management Conference.
- Assist NW and VIPs with hosting a Citizen's Police Academy.
- Promote the Citizen Corps program within emergency management
- Assist the Michigan Fire Corps program with hosting a conference.
- Support a one day MRC Coordinators Retreat.
- Assist the Michigan Fire Corps program with integration of social and local media for advertising, including Facebook, MySpace, Twitter, etc.
- Assist the Michigan Fire Corps program in the establishment and management of a Regional and Local Fire Corps structure.
- Design and conduct multiregional exercise(s) focusing on deployment and use of volunteers from multiple Citizen Corps programs in response to a mock disaster.
- Develop and coordinate efforts among all Citizen Corps programs to advertise Citizen Corps volunteerism statewide.
- Assist the Michigan Fire Corps and CERT programs in the establishment of at least one said program in each county.
- Assist the Michigan Fire Corps and Medical Reserve Corps Program in the establishment of a set training standard for those programs in Michigan.
- Continue to help write and update the Michigan Community Emergency Response and Citizen Corps Coordination Plan.
- Work with the MDCH to allow Citizen Corps coordinators access to the MI Volunteer Registry as limited use administrators.
- Set-up a working group with the Michigan Emergency Management Association (MEMA) to review what Michigan is doing with volunteer liability as compared with other states.
- Assist the Citizen Corps program in identifying alternative funding sources.

Hazard Mitigation Committee

- Establish a timeline, establish a committee, and host a series of meetings for review and announcement of the 2010 Hazard mitigation grant award recipients.
 - Obtain input from the committee, council, and other state agency stakeholders for the completion of the updated State of Michigan Mitigation Plan.
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Emergency Planning and Community Right-to-Know Committee

- Seek grant funding to support LEPCs and their activities.
 - Seek grant funding for the training of hazmat first responders by the EMHSTC.
 - Maintain a meeting schedule and structure that allows the MCCERCC to review and respond to SARA Title III related issues.
 - Provide SARA Title III related training at the fall Summit held each year.
 - Provide training throughout the year through the MSP/EMHSD's regularly scheduled training programs.
 - Train facility and LEPC representatives via DNRE training held each year in January and April.
 - Provide technical assistance to LEPCs and facilities throughout the year via MSP/EMHSD and DNRE staff.
 - Visit individual LEPC meetings throughout the year for training and education purposes.
 - Encourage staff attendance at training conferences to learn about current funding opportunities and recent updates/changes to relevant legislation.
 - Make direct contact with local emergency management programs throughout the state to encourage the maintenance/support of LEPCs.
 - Develop new/update existing guidance materials to assist LEPCs and facilities in meeting their SARA obligations.
 - Distribute Hazardous Materials Emergency Preparedness (HMEP) grant funds according to contract obligations with LEPCs.
 - Continue enhancing the Tier Two Manager online reporting system to make it function as smoothly as possible for facilities and participating LEPCs.
 - Provide technical assistance in updating the MCCERCC plan each year.
 - Develop methods to encourage the renewal of dormant LEPCs.
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Challenges

With each committee, and each goal, come challenges. The MCCERCC and the committees of Citizen Corps, Emergency Planning and Community Right-to-Know, and Hazard Mitigation are dedicated to overcoming these challenges.

Below are some of the challenges each of the committees expect to face in the coming year and solutions to overcome each one.

Citizen Corps Committee

Challenge - Keeping Volunteers Engaged

Solution - Michigan does not experience the level of disasters that some other states do. As such, more work has to be done to keep its volunteers engaged, trained, and up to date with current preparedness information. The Michigan Citizen Corps Program has identified this as a potential problem and addressed one of its goals to overcome this challenge by "Supporting activities and conferences that increase volunteer participation in Citizen Corps programs and Citizen Corps affiliate programs." The CERT Games, Fire Corps Training Conference, Citizen's Police Academy, OPHP Volunteer Conference, Advanced CERT Trainings, CERT TTT classes, and Citizen Corps Conference have all been designed to assist in overcoming this challenge.

Challenge - Funding Reductions

Solution - Nationwide, the amount of Citizen Corps grant dollars have been reduced each of the past four years. During Fiscal Year (FY) 2009-2010, the State of Michigan received a 15 percent reduction in federal funding for the Michigan Citizen Corps program. To help address this, the Michigan Citizen Program has made it a priority to annually update its Alternative Funding Source guide/presentation and will continue looking for alternative funding sources.

Challenge - Disaster Response Tracking

Solution - To date, the State of Michigan has not formulated a way to collect data from Citizen Corps volunteer groups that have been active in disasters. The Michigan Citizen Corps program is currently working on a form to collect this data, which will then be shared with the national office.

Hazard Mitigation Committee

Challenge - The lack of available local matching funds for communities when applying for grants through FEMA's Hazard Mitigation Assistance (HMA).

Solution - On behalf of the MCCERCC Hazard Mitigation Committee, the MSP/EMHSD will continue to work with communities to find creative ways to address match shortages, such as using in-kind match and identifying less obvious sources for matching funds.

Challenge - FEMA requirements for hazard mitigation planning do not easily allow for the incorporation of hazard mitigation planning into comprehensive planning.

Solution - The Hazard Mitigation Committee will work to resolve this challenge by lending support where (and how) appropriate to national efforts from groups like the National Emergency Management Association (NEMA) to change FEMA policy regarding hazard mitigation planning requirements.

Challenge - To increase the number of local units of governments that participate in the National Flood Insurance Program (NFIP).

Solution - The Hazard Mitigation Committee can work with the DNRE and FEMA to deliver a consistent, fact-based message about the NFIP to community officials and residents. This message will need to provide education about the benefits of the NFIP and clear-up misconceptions about how the program works.

Emergency Planning and Community Right-to-Know Committee

Challenge - Maintaining active LEPCs that accomplish their primary planning tasks in light of the fact they have very limited funding.

Solution - LEPC meetings could be held in conjunction with other county meetings, such as local planning teams. Meetings can be set-up on a quarterly basis and conference call capabilities can be utilized.

Challenge - Continued/continual hazmat training for responders, given the turnover rate and the fact that most responders in Michigan are rural and volunteer.

Solution - Search for ways to allow for additional trainings to be set up in areas of the state that allow for minimal travel expenses. Review the HMEP grant to determine if added funding could be acquired for out of state trainings.

Challenge - Acquiring access to the DNRE's Tier II Manager (T2M) on line data system for LEPCs, given the relatively high fees required to do so.

Solution - Continue to work and partner with the DNRE to find ways to reduce the cost for use of the system. Work with the legislature to find a revenue source to help offset the fees and costs to the LEPCs. Seek grant funding to support the purchase of this service for LEPCs.

Challenge - Maintaining and updating the DNRE's T2M system on an ongoing basis.

Solution - Work with the contractor to simplify the system so less updating and maintenance needs to be performed. Include system maintenance in the DNRE budget.

Priority Projects

Based upon the goals and strategies set forth, the following projects have been identified as priorities based upon consensus from each committee and the full MCCERCC membership.

These priority projects will have the greatest impact and success for completion of our goals, but will also allow for the greatest success in supporting and enhancing Michigan's homeland security, community health, public safety, and all hazards preparedness.

Citizen Corps Committee

Citizen Corps Volunteer Training Conference – This conference will be hosted in December 2010 and will focus on training and educating both the coordinators and volunteers that work with Citizen Corps and its five partner programs.

CERT Games – The CERT Games is a competition that brings in CERT teams from around the state to compete in areas related to their training. The Games will be hosted in May 2011. The Games give teams a chance to put their skills to the test and practice their skills in a simulated, but tense, situation. The Games also serve as a conference and networking opportunity for CERT teams from around Michigan.

Public Education and Outreach – Work is currently underway with the Michigan Association of Broadcasters to create an outreach campaign for Citizen Corps. This campaign will include a public service announcement, fliers, and posters. The project is expected to wrap up in December 2010.

Citizen's Police Academy – The 2010 Citizen's Police Academy was held October 1-2, 2010. The two-day training was open to any Citizen Corps partner program volunteer, but the emphasis was on the Neighborhood Watch and Volunteer in Police Service volunteers. Attendees learned techniques and information related to their field of volunteerism.

Funding Allocation to Local Programs – A minimum of 85 percent of all State of Michigan Citizen Corps grant dollars in FY 2010 will be earmarked and distributed directly to each of the seven regions. It is through this process that Citizen Corps programs continue to grow and thrive in the Michigan.

Hazard Mitigation Committee

Mitigation Grant Review – Review and award grant applications related to hazard mitigation.

Michigan Hazard Mitigation Plan – Update the State of Michigan’s Hazard Mitigation Plan.

Emergency Planning and Community Right-to-Know Committee

Encourage Active LEPCs – Staff visits to LEPCs occur throughout the year. Assistance via e-mail, phone contact, and face-to-face contact at conferences also happens on a relatively frequent basis. These activities will remain a priority.

SARA Plan Development – Plan development for SARA sites is a priority. Funding from the HMEP grant is used to heavily emphasize this activity and this emphasis will continue. Updating of existing plans is also encouraged with funding from the HMEP grant.

Tier II Manager System Use and Maintenance – The DNRE web-based reporting system for facilities to meet their SARA reporting obligations will continue to be supported by the DNRE. This system has been very helpful for facilities in meeting their reporting obligations and has assisted the state and LEPCs in acquiring accurate SARA Title III data.

LEPC Funding via HMEP Grant – At least 75 percent of HMEP funding that comes to the MSP/EMHSD is allocated to LEPCs. This funding is the only funding that many LEPCs receive to do their job, as required in the federal SARA legislation.

LEPC Member and Chemical Facility Staff Training – The MSP/EMHSD and DNRE offer multiple training opportunities each year for LEPCs, emergency managers and chemical facility staff. These trainings will continue. They are offered throughout the year, but specific trainings occur in January, April, and October.

First Responder Training – Although training of first responders is not a specific requirement of SARA Title III, activation of a community hazmat response plan cannot occur unless there are trained responders in the community. Making sure this occurs is a concern of the MCCERCC. For a number of years, significant funding for such training has come through the HMEP grant, which is supported by the MCCERCC every year.

Best Practices and Accomplishments

The following is an overview of best practices and accomplishments over the past year.

Citizen Corps Committee

The following are best practices and accomplishments of Citizen Corps and Citizen Corps partner programs from the state, regional, county, and local levels.

- The State of Michigan has led the nation in CERT growth from 2005-2009 (http://www.citizencorps.gov/cert/newsletter/CERT_Newsletter_Volume3_Issue1_April_2010.pdf).
- The State of Michigan has led the nation in growth of Fire Corps units in 2009 and is again leading in 2010 (Ms. Lori Moon, national Fire Corps Program).
- The State of Michigan CERT program completed a 12 month CERT training regime in the country of the United Arab Emirates (UAE).
- The 2010 CERT games were held in Howell, MI and 11 teams registered. The Games were a great success, with Allegan County CERT being crowned state champions.
- The first annual Fire Corps Training Conference was held in June 2010.
- The 2009 Citizen Corps Coordinator of the Year Award was given to Mr. Steve Starner of Van Buren County CERT/VIPS/NW.
- The 2009 Citizen Corps Team of the Year Award was given to the Eaton County Sheriff's Department VIPS program.
- The 2009 Citizen Corps Volunteer of the Year Award was given to Mr. Don Granzine of the Region 7 Citizen Corps Council and Gerrish Township CERT team member.
- Many local units of CERT and MRC participated in H1N1 flu vaccination clinics. Volunteers were used at registration, parking attendants, security, and assistance with administering the vaccination.
- The City of Detroit recently trained over 120 high school students in CERT.
- The Van Buren County VIPS Unit received the top statewide award for registrations in the STOPPED program.
- Allegan County has partnered with Isaiah 58:12, a Disaster Preparedness Unit associated with local churches, to train citizens at churches around their county, state, and nation in CERT. Isaiah 58:12 is now a registered CERT team and to date has trained nearly 1000 citizens in CERT.
- The Montcalm County Citizen Corps program created "Project in a Box." Their council obtained shoe boxes, filled them with some very basic preparedness supplies, and a checklist for other items, and handed the boxes out at local schools.
- The MRC program increased from 14 units to 19 units in 2009.
- During the H1N1 response, Muskegon County had 239 Citizen Corps volunteers contribute 12,667 total hours of service.

Hazard Mitigation Committee

The Hazard Mitigation Committee and the state agencies that assist with this committee have accomplished the following in the past year:

- Reviewed, prioritized, and recommended for full Council approval a number of projects for funding consideration under the 2008, 2009, and 2010 federal HMA grant cycles.
 - Recommended a total of 14 projects for funding consideration under the federal Hazard Mitigation Grant Program for Federal Disaster 1777-DR-MI.
 - Recommended to the Council (and received approval for) a project funding strategy for Federal Disaster 1777-DR-MI based on incident conditions and priorities and the State's hazard mitigation goals.
 - Reviewed, edited and provided input for the initial 2009 edition of the Michigan Community Emergency Response and Citizen Corps Coordination Plan.
 - Developed a draft version of the new MSP/EMHSD Publication 106a - "Hazard Mitigation Best Practices: Michigan Success Stories," which recognizes outstanding accomplishments in reducing loss of life, property, and environmental damage associated with natural hazards in Michigan.
 - Reviewed, provided input for, and approved (the Council, based on the Committee's recommendation) the 2008 edition of the Michigan Hazard Mitigation Plan, MSP/EMHSD Publication 106. (That plan was subsequently approved by FEMA on March 29, 2008 as being compliant with the federal Disaster Mitigation Act of 2000.)
 - In 2010, the Committee will review, provide input for, and recommend full council approval the 2011 edition of the Michigan Hazard Mitigation Plan. (This plan is currently under development and the Committee's review, input and approval activities will occur in the latter half of 2010 and early 2011.)
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Emergency Planning and Community Right-to-Know Committee

The Emergency Planning and Community Right-to-Know Committee and the state agencies that assist in implementing SARA Title III in Michigan have accomplished the following in the past year:

- Maintained active LEPCs and renewed interest in inactive ones around the state.
 - Reviewed required SARA plans (over 100 were done in 2008-2009).
 - Educated LEPCs and emergency management professionals on their duties and responsibilities relative to SARA Title III via instruction at MSP/EMHSD conferences and at individual LEPC meetings.
 - Managed the online Tier II Manager electronic filing system for sites that store, manufacture, or otherwise use hazardous chemicals.
 - Advised and worked with over 7,000 facilities that are annually required to enter data into the Tier II Manager electronic data filing system.
 - Supported the EMHSTC and its mission to train first responders in appropriate hazmat response.
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Conclusion

This past year has been an exciting and challenging year for the MCCERCC and its committees. The MCCERCC has seen a reduction in funding in Citizen Corps grant dollars, but a rise in registered Citizen Corps programs. The SARA Title III program remains active and more community response plans for Title III sites are developed each year. Even with the reductions in funding, programs continue growing and the state continues becoming more prepared.

Citizen Corps volunteer groups from around the state have been utilized in H1N1 vaccinations, emergencies, tornado scenes, and large fires this past year. In Wayne County, CERT has been written into their nuclear power plant response plans, and in Region 6, plans are underway to create a regional response plan as it relates to Citizen Corps volunteers.

These groups play an integral part in the safety and preparedness levels in Michigan, and although funding is being reduced, Michigan must resolve to continue growing and nurturing the Citizen Corps and volunteer programs statewide.

The Hazard Mitigation Committee continues working on updating the Michigan Hazard Mitigation Plan. This plan will be completed by March 2011, and presented to our federal stakeholders. The Hazard Mitigation Committee completed its prioritizing and selection process of local units of government for funding consideration under the federal HMA Program. This work will continue again in 2011.

As SARA Title III sites continue fluctuating in Michigan, so will the workload of LEPCs, emergency managers, and the Emergency Planning and Community Right-to-Know Committee. Efforts are being made to manage these sites and to get worksites registered. The Emergency Planning and Community Right-to-Know Committee will continue working with the DNRE and the MSP/EMHSD to find solutions to challenges related to data acquisition, data analysis, and planning.

The MCCERCC and its three committees will continue working together with the citizens of Michigan to move the state forward in the field of preparedness. It is with great excitement and energy that we move into FY 2011.

Authorities and References

The following is a list of federal, state, and other key authorities related to the MCCERCC. Other references are included.

Federal Authorities:

- Public Law 93-288, as amended, the Robert T. Stafford Disaster Relief and Emergency Assistance Act
- Public Law 109-295, the Department of Homeland Security Appropriations Act, 2007 (established Public Assistance Pilot Program)
- National Response Framework (NRF)
 - ESF #5 (Emergency Management)
 - ESF #6 (Mass Care, Emergency Assistance, Housing, and Human Services Annex)
 - ESF #7 (Logistics Management and Resource Support Annex)
 - Catastrophic Incident Annex
 - Private Sector Coordination Annex
- FY 2004-07 Emergency Management Performance Grant (EMPG) Guidance

State Authorities:

- Act 390, Public Acts of 1976, as amended, the Emergency Management Act
- Michigan Emergency Management Plan (MEMP)
- Executive Directive 2005-9 (September 29, 2005), "Adoption of the National Incident Management System (NIMS) for Emergency Incident Management in Michigan"
- State (Michigan) Homeland Security Strategy

Key Enabling Authorities:

- Executive Order 2007-18 (establishing the MCCERCC)
- Executive Directive 2002-1 (Homeland Security)
- Executive Order 1998-5 (establishing Hazard Mitigation Coordinating Council)

Other References:

- Michigan Annex to the FEMA Region V Regional Response Plan
- Michigan Disaster Donations Management Plan
- Michigan Strategic National Stockpile (SNS) Procedures

Membership List

Mr. Brad Deacon

(designated representative from within the Michigan Department of Agriculture)

Director Dennis S. Edwards

(technical expert related to emergency response)

Mr. Larry A. Estlack

(general public representative)

Chief Warren C. Evans

(technical expert related to emergency response)

Mr. Ronald R. Farr

(designated representative from the Michigan State Fire Marshal)

Mr. Kenneth J. Gembel

(technical expert related to emergency response)

Chief Gary Hagler

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Chief Samuel R. Hopkins

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Sheriff Michael H. Lovelace

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